

Governance barriers to energy transition in the EU

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Enabling the Energy Union through understanding the drivers of individual and collective energy choices in Europe /ENABLE.EU/





- To identify the key factors of energy choices in three areas: transport, heating and cooling, and electricity.
- To better grasp the interactions between individual and collective energy choices and the regulatory, technological and investment prerequisites of the Energy Union.
- ☐ To look at the social acceptability of energy transitions
- To increase the knowledge of governance and social mobilisation practices that encourage collective energy choices in line with the Energy Union objectives

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■ To provide strategic policy recommendations







- ☐ Coverage: 9 countries:
 - 3 non-EU (Norway, Serbia and Ukraine)
 - 6 EU (Germany, UK, Poland, Hungary, Bulgaria, France)
- ☐ Research methods: qualitative and quantitative (survey of households, case studies, incl. desk research, analysis of documents, in-depth interviews, focus-groups)
- ☐ Coverage of country case studies:
 - Wind, Solar and Smart-Grid Power Network
 - Bioenergy and biofuels
 - Energy efficiency
 - Electrification of vehicles



Desired priorities of the national energy policies



| | Development of clean energy sources, e.g. RES | Price of energy, socially acceptable and affordable for all people | of private and | prices should be regulated | Power markets should be fully liberalized, so that energy prices are dependent only on the market | Phasing-out nuclear power plants (if any) |
|----------------|---|---|----------------|----------------------------|---|---|
| Bulgaria | 29.8% | 82.6% | 44.0% | 58.3% | 18.0% | 6.6% |
| France | 56.5% | 54.3% | 38.7% | 47.5% | 14.4% | 28.4% |
| Germany | 60.9% | 95.3% | 33.9% | 26.0% | NA | NA |
| Hungary | 44.0% | 53.5% | 25.7% | 50.5% | 16.1% | 14.2% |
| Poland | 49.0% | 73.2% | 42.2% | 60.7% | 14.9% | NA |
| Serbia | 40.7% | 69.3% | 29.0% | 63.0% | 22.6% | NA |
| Ukraine | 50.1% | 75.8% | 34.7% | 62.0% | 19.1% | 21.5% |
| United Kingdom | 64.8% | 74.8% | 54.0% | 51.8% | 15.9% | 23.9% |
| average | 49.5% | 72.3% | 37.8% | 52.5% | 17.3% | 18.9% |







☐ Wind, Solar and Smart-Grid Power Network

- Most developed
- Received highest political attention and commitment on EU and national level
- Benefiting from the strongest financial support and legislation development
- In many cases / countries: lacking adequate policy implementation
- Constraints to further development: regulation and market factors; insufficient human and financial resources; strong 'old-time-energy' lobbying

Policy-takers vs Policy-makers

Energy transition = wind and solar energy

☐ Bio-energy and bio-fuels

 Strongest public concerns about bio-diversity and nature

- Suffers in most cases from an underdevelopment of both regulatory and institutional framework
- Lack of publicly available information
- Lack of cross-sectoral integration







☐ Energy Efficiency

- The least controversial policy and a "low-hanging fruit", available to all countries;
- "Natural" priority for business enterprises aiming at improving their competitiveness
- Affordability issues
- Often lack of clear policy and goals at national level despite the binding EU targets

☐ Electrification of Vehicles

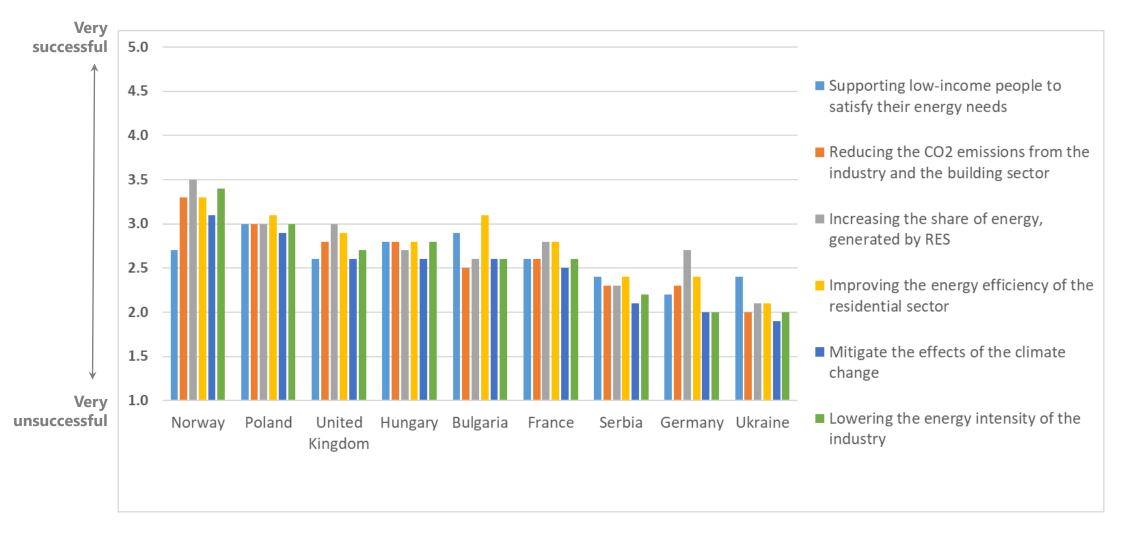
Industry-led

- Politically and technically underdeveloped
- Policy subsidiarity, i.e. dependent on the development of other low-carbon-policies (RES, bio, EE, energy poverty, etc.)



Assessment of the effectiveness of national policies







General barriers and drivers



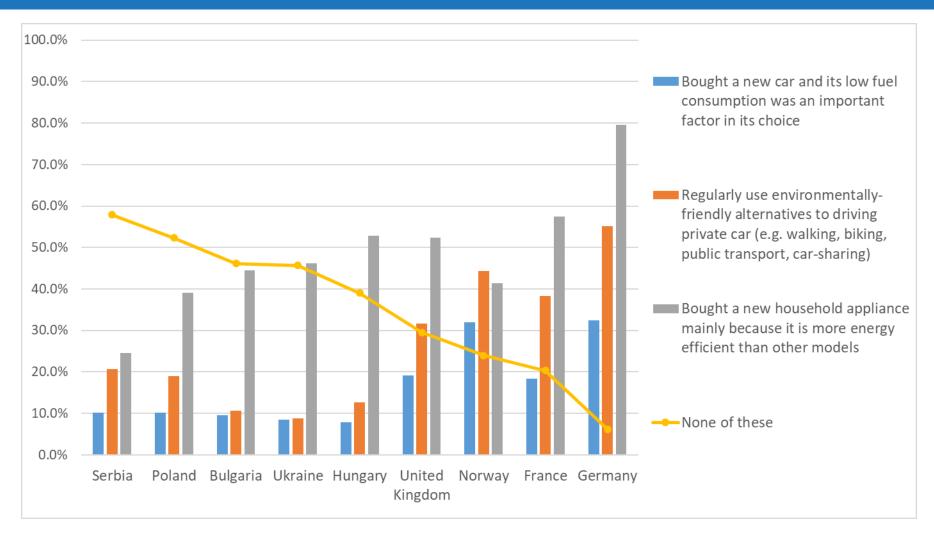
- ☐ Further and deeper harmonization of national policies across sectors and policy areas is highly needed on national level
- □ Diversification of RES is deemed fundamental and governments must pay higher attention not only to electricity generation but on other sectors and services (heating, biomass, transport)
- Except for RES-E, financial and regulatory instruments needed for full-scale deployment of low-carbon technologies and practices are generally missing

- ☐ Incentives and drivers for shift in individual behaviors are largely missing
 - Energy transition "on two speeds"



Individual choices

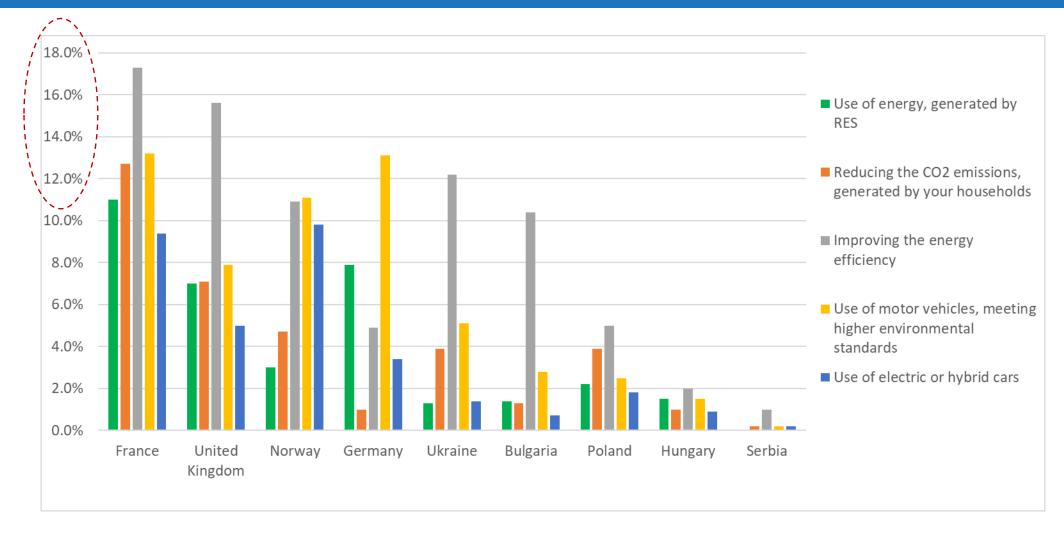






Use of public funded programs, subsidies or financial incentives for implementing measures in the households over the last 3 years







Recommendations (1)



General recommendations towards the EU:

- ☐ Secure **long-term political, financial and social commitments** and synergy across the various policy areas:
 - Overcoming the EU-centered design of energy policies
 - Overcoming the "stop-and-go" approach in national policies
 - Overcoming the discrepancy between the top-down approach of the general policy-making and the bottom-up characteristic of the energy transition, seen as intrinsic and vital for its success
- Ensure permanent **development and improvement of human resources** in the public administration of the energy sector, particularly avoiding political interest groups' influence;
- Ensure better **division of jurisdictions**, **responsibilities and tasks** and avoid overlapping of functions and conflicting priorities or activities;
- Ensure **evidence-based independent assessment** of the economic, social and environmental benefits and disadvantages of energy policies, incl. through:
 - Developing (new) mechanisms for more effective dissemination of information, knowledge transfer and deliberative decision-making



Recommendations (2)



Specific recommendations towards the EU:

- Ensure **affordability** of energy transition policies to be in the focus of decision-making, evading renewables to be seen by the public as a scapegoat;
- Ensure better involvement of low-carbon **R&D** and **technological development** in universities and support to the tech companies;
- Develop and introduce "**EU Energy Security Risks Index**" providing both the EU and separate countries with reliable and sustainable metrics for informed decision-making, incl. in the field of quality of governance;



Recommendations (3)



National policies in advanced-developed countries:

☐ Provide best practices and demonstrate the long-term positive effects;

National policies in lagging-behind countries:

- ☐ Mitigate affordability issues in their policies by focusing on individual and community level
- ☐ Avoid **abuse of public spending** due to low governance standards
- ☐ Focus on 'low-hanging fruits', such as **energy efficiency**





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